### JEFF DAVIS COUNTY, TEXAS ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2021

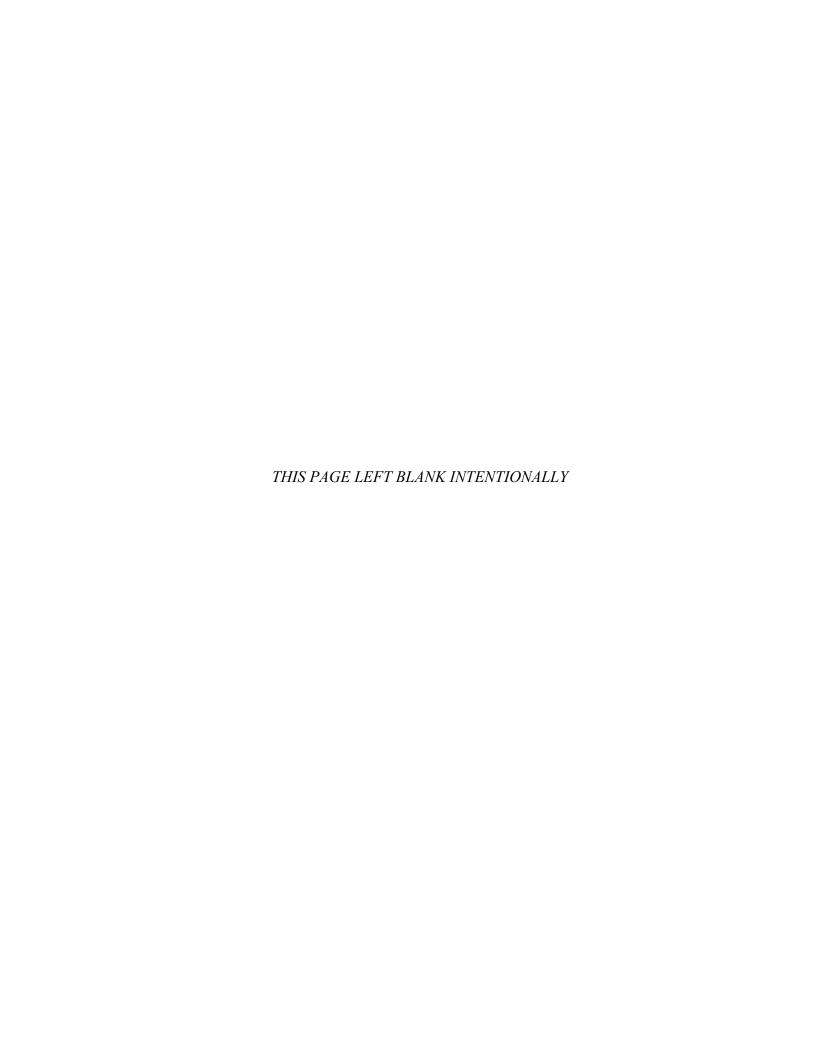


### JEFF DAVIS COUNTY, TEXAS ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2021

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### **INDEPENDENT AUDITOR'S REPORT**

Honorable County Judge, Members of the Commissioners Court and Citizens of Jeff Davis County, Texas

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jeff Davis County, Texas (hereafter also the "County"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Jeff Davis County, Texas, as of December 31, 2021, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis section which precedes the basic financial statements and the pension related schedules following the notes to the financial statements be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining schedules of non-major governmental funds and fiduciary funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining schedules of non-major governmental funds and fiduciary funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

Singleton, Clark & Company, PC

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2023 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Singleton, Clark & Company, PC Alpine, Texas

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October 27, 2023

As management of Jeff Davis County, Texas (hereafter the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2021. Please read it in conjunction with the independent auditor's report on page 1 and the County's basic financial statements which follow this section.

### **Financial Highlights**

- The assets and deferred outflows of the County exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$7,081,747 (net position). Of this amount, \$2,962,590 represents unrestricted net position, which may be used to meet the County's ongoing obligations to citizens and creditors.
- At the close of the current fiscal year, the County's governmental funds reported combined fund balances of \$4,369,299, an increase of \$527,894 in comparison with the prior year. Approximately 59% of this amount, or \$2,594,302 is available for spending at the County's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance of the General Fund was \$2,594,302, or 108% of total General Fund current year expenditures.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial health of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, judicial, highways and streets, public facilities, health and welfare, culture and recreation, and conservation and development. The County currently does not have any business-type activities.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental* activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains sixteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Road & Bridge Fund, the Emergency Management Services Fund and the Grants Fund, which are considered to be major funds this year. Data from the other twelve governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement for the General Fund has been provided within the basic financial statements section of this report.

**Proprietary Funds**. The County has the option of maintaining two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County does not currently utilize an enterprise fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among a County's functions. Because the services provided by internal service funds predominantly benefit governmental rather than business-type functions, they are usually included within governmental activities in the government-wide financial statements. The County is not currently utilizing an internal service fund.

**Fiduciary Funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are *not* reported in the government-wide financial statements because the resources of those funds *are* not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The County maintains one type of fiduciary fund. The *custodial funds* reports resources held by the County in a custodial capacity for County offices, and other governments.

**Notes to the Financial Statements**. The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements.

**Required Supplementary Information**. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the County's participation in the Texas County and District Retirement System (TCDRS) for its employees. The required supplementary information can be found immediately following the notes section of this report.

Combining and Individual Fund Financial Statements and Schedules. Other schedules supporting the basic financial statements are presented here, such as combining schedules of individual non-major governmental funds and custodial funds.

### **Government-wide Overall Financial Analysis**

As noted earlier, net position over time, may serve as a useful indicator of a government's financial health. In the case of the County, assets exceeded liabilities by \$7,081,747 at the close of the most recent fiscal year.

The following tables summarize the County's Net Position and Changes in Net Position as of and for the year ended December 31, 2021.

### Table I JEFF DAVIS COUNTY, TEXAS NET POSITION

	overnmental Activities 2021	Governmental Activities 2020		Change
ASSETS				
Current & Other Assets	\$ 7,903,758	\$ 6,452,264	\$	1,451,494
Capital Assets	2,133,442	2,387,069		(253,627)
Total Assets	10,037,200	8,839,333		1,197,867
DEFERRED OUTFLOWS				
Deferred Outflows	 213,057	99,886	_	113,171
LIABILITIES				
Current Liabilities	2,973,359	2,022,501		950,858
Long-term Liabilities	65,796	31,062		34,734
Total Liabilities	3,039,155	2,053,563		985,592
DEFERRED INFLOWS				
Deferred Inflows	 129,355	106,528		22,827
NET POSITION				
Net Investment in Capital Assets, net of Related				
Debt	2,133,442	2,387,069		(253,627)
Restricted	1,985,715	20,758		1,964,957
Unrestricted	 2,962,590	4,371,301		(1,408,711)
Total Net Position	\$ 7,081,747	\$ 6,779,128	\$	302,619

### Table II JEFF DAVIS COUNTY, TEXAS CHANGES IN NET POSITION

		Governmental Activities 2021		vernmental ctivities 2020		Change
Revenues:	-					
Program Revenues:						
Charges for Services	\$	331,407	\$	290,420	\$	40,987
Operating Grants & Contributions		718,368		236,113		482,255
Capital Grants and Contributions General Revenues:		-		34,775		(34,775)
Property Taxes		2,070,531		1,309,601		760,930
General Sales and Use Taxes		406,077		300,509		105,568
Investment Earnings		36,417		20,787		15,630
Miscellaneous		798,264		342,486		455,778
Total Revenue		4,361,064		2,534,691		1,826,373
Expenses:						
General Government		1,992,514		1,796,030		196,484
Public Safety		909,008		617,046		291,962
Judicial System		124,826		134,462		(9,636)
Highways and Streets		78,793		110,101		(31,308)
Public Facilities		139,669		129,717		9,952
Health and Welfare		200,521		153,367		47,154
Culture and Recreation		146,742		144,884		1,858
Total Expenses		3,592,073		3,085,607		506,466
Increase (Decrease) in Net Position Before Special						
Items:		768,991		(550,916)		1,319,907
Special Item - Insurance Covered Repairs		(466,372)		-		(466,372)
Change in Net Position		302,619		(550,916)		853,535
Net Position - Beginning		6,779,128		7,585,526		(806,398)
Prior Period Adjustment		-		(255,482)		255,482
Net Position - Ending	\$	7,081,747	\$	6,779,128	\$	302,619
₹					=	•

Of the total net position, \$2,133,442 (30%), is comprised of investment in capital assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure), less any related outstanding debt that was used to acquire those assets. The County uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, \$1,985,715 (28%), represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$2,962,590 (42%), is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors. At the end of the current fiscal year, the County is able to report positive balances in all reported categories of net position.

Governmental Activities. During the current fiscal year, net position for governmental activities increased by \$302,619 from the prior fiscal year for an ending balance of \$7,081,747. The increase in overall net position of governmental activities is primarily due to fund balance increases at the governmental funds level discussed below, net of the difference in the accounting treatment of some transactions under the full-accrual accounting method utilized by the government-wide financial statements.

### **Financial Analysis of Governmental Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a County's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the Commissioners Court.

At December 31, 2021, the County's governmental funds reported combined fund balances of \$4,369,299, an increase of \$527,894 in comparison with the prior year fund balance of \$3,841,405. Approximately 59% of this amount, or \$2,594,502 constitutes *unassigned fund balance*, which is available for spending at the County's discretion. The remaining 41% of the fund balance is currently reported as restricted in the amount of \$1,774,997.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$2,594,302. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total General Fund expenditures. The unassigned fund balance of the General Fund represents approximately 108% of total General Fund expenditures.

The fund balance of the County's General Fund decreased by \$2,200 during the current fiscal year in comparison with the prior year fund balance amount of \$2,596,302. This near break-even in revenues versus expenditures for the General Fund is largely in line with the originally adopted budget of the County for the year.

The Road & Bridge Fund, a major governmental fund, experienced a \$72,620 increase in fund balance during the current fiscal year, which resulted in an overall ending fund balance amount of \$692,926. The increase in fund balance relates to the lower expenditures for planned road projects during the year.

The Emergency Management Services Fund, a major governmental fund, experienced a decrease of \$19,416 in fund balance during the current fiscal year, to end at \$172,003. The modest decrease in fund balance represents operations in line with expectations as fund balance fluctuates slightly from year to year.

The Grants Fund, a major governmental fund, had an increase of \$402,324 in the fund balance during the current fiscal year, to end at \$457,480. The increase in fund balance is the result of receiving donations during the year in relation to certain local capital projects which are not cost-reimbursement grants.

The combined non-major governmental funds of the County experienced a fund balance increase of \$74,566 in fund balance during the current fiscal year, to end at \$452,588. The increase in fund balance is mainly attributed to an increase in fund balance of the Hotel/Motel Tax Fund which experienced larger collections of taxes than were appropriated for qualifying purposes during the year.

### **General Fund Budgetary Highlights**

*Original Budget Compared to Final Budget*. During the year there was no need for any significant amendments to increase either the original estimated revenues or original budgeted appropriations. Generally, the movement of the appropriations between departments was also *not* significant.

### **Capital Assets and Debt Administration**

Capital Assets. The County's investment in capital assets for its governmental activities as of December 31, 2021, amounts to \$2,133,442 (net of accumulated depreciation). This investment in capital assets includes buildings, machinery, equipment, and vehicles. Additional information on the County's capital assets can be found in the notes to the financial statements section of this report.

	Governmental Activities 2021			vernmental Activities 2020	Change		
Construction in Progress	\$	4,873	\$	19,650	\$	(14,777)	
Buildings		5,190,375		5,190,375		-	
Furniture and Equipment		3,375,417		3,352,737		22,680	
Infrastructure		824,268		804,618		19,650	
Total		9,394,933		9,367,380		27,553	
Less Accumulated Depreciation		(7,261,491)		(6,980,311)		(281,180)	
Capital assets, net of depreciation	\$	2,133,442	\$	2,387,069	\$	(253,627)	

**Long-term Debt**. At the end of the current fiscal year, the County had long-term obligations consisting only of liabilities for accrued employee vacation time.

	Governmental		Governmental				
	Activities		Activities				
	2021		2020		Change		
Compensated Absences	\$	65,796	\$	31,062	\$	34,734	
Total	\$	65,796	\$	31,062	\$	34,734	

### **Economic Factors and Next Year's Budgets and Rates**

The adopted budget for fiscal year 2021-2022 for the County's General Fund is approximately \$2.6 million, which reflects an increase of roughly \$2,000,000 from the fiscal year 2020-2021 General Fund final year end expenditures. The County adopted a total tax rate of \$0.78352 for fiscal year 2021-2022.

### **Requests for Information**

This financial report is designed to provide a general overview of the County finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Treasurer's Office, P. O. Box 605, Fort Davis, Texas, 79734, or by calling (432) 426-3242.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

## JEFF DAVIS COUNTY, TEXAS STATEMENT OF NET POSITION DECEMBER 31, 2021

	Primary Government			
		vernmental		
	1	Activities		
ASSETS				
Cash and Temporary Investments	\$	5,084,634		
Investments		1,647,243		
Property Taxes Receivable		830,044		
Allowance for Uncollectible Taxes		(166,009)		
Accounts Receivable		106,984		
Deferred Expenditures		34,150		
Net Pension Asset		366,712		
Capital Assets not Being Depreciated:				
Construction in Progress		4,873		
Capital Assets, Being Depreciated				
Buildings and Improvements		5,190,375		
Infrastructure		824,268		
Machinery, Equipment, and Vehicles		3,375,417		
Accumulated Depreciation		(7,261,491)		
Total Assets		10,037,200		
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Outflows - Pension Plan Items		213,057		
Total Deferred Outflows of Resources		213,057		
LIABILITIES		213,037		
		(17.465		
Accounts Payable		617,465		
Payroll Deductions and Witholdings		36,599		
Accrued Salaries and Wages		39,035		
Unearned Revenues		2,280,260		
Long-Term Liabilities:		22 000		
Due in One Year		32,898		
Due in More Than One Year		32,898		
Total Liabilities		3,039,155		
DEFERRED INFLOWS OF RESOURCES				
Deferred Inflows - Pension Items		129,355		
Total Deferred Inflows of Resources		129,355		
NET POSITION				
Net Investment in Capital Assets		2,133,442		
Restricted for State and Federal Grants		668,198		
Restricted for Health and Welfare		189,462		
Restricted for Capital Projects		80,230		
Restricted for Roads and Bridges		692,926		
Restricted for Other Purposes		354,899		
Unrestricted		2,962,590		
Total Net Position	\$	7,081,747		
Total Political	<del></del>	7,001,777		

### JEFF DAVIS COUNTY, TEXAS STATEMENT OF ACTIVITIES DECEMBER 31, 2021

			Program Revenues						Net (Expense)		
										Primary	
				Charges	C	perating	(	Capital	G	overnment	
				for	Gr	ants and	Gra	nts and	Go	vernmental	
Functions/Programs:	I	Expenses		Services	Coı	ntributions	Con	tributions		Activities	
Primary Government:											
Governmental Activities:											
General Government	\$	1,992,514	\$	105,538	\$	522,160	\$	-	\$	(1,364,816)	
Public Safety		909,008		4,468		110,850		-		(793,690)	
Judicial System		124,826		93,539		14,387		-		(16,900)	
Transportation		78,793		121,401		14,977		-		57,585	
Culture and Recreation		139,669		461		-		-		(139,208)	
Health and Human Services		200,521		_		55,994		-		(144,527)	
Economic Development		146,742		6,000		=		-		(140,742)	
Total Governmental Activities:	\$	3,592,073	\$	331,407	\$	718,368	\$	-		(2,542,298)	
	Ger	neral Revenu	ies:								
		Property Ta	xes							2,070,531	
		General Sale	s an	d Use Taxes	3					406,077	
		Investment	Inco	me						36,417	
		Other Reve	nue							798,264	
		Total Ge	nera	l Revenues						3,311,289	
		Change	in No	et Postion B	efore	Special Ite	m:			768,991	
	Spe	ecial Items:									
	Oth	er Uses - In	sura	nce Covered	l Rep	airs				(466,372)	
		Change in	Net	Position						302,619	
	Net	Position - I	Begir	nning					6,779,128		
	Net	Position - H	Endir	ng					\$	7,081,747	

FUND BASIS FINANCIAL STATEMENTS

### JEFF DAVIS COUNTY, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2021

	010			015	030		
	Ger	neral Fund	Road	d & Bridge Fund	Emergency Management Services Fund		
ASSETS			_		_		
Cash and Temporary Investments	\$	3,011,671	\$	710,332	\$	161,883	
Investments		1,647,243		=		=	
Property Taxes Receivable		830,044		=		=	
Allowance for Uncollectible Taxes		(166,009)		=		-	
Accounts Receivable		21,659		=		21,236	
Due from Other funds		117,323		-		-	
Deferred Expenditures		34,150		-		-	
Total Assets	\$	5,496,081	\$	710,332	\$	183,119	
LIABILITIES							
Accounts Payable	\$	568,657	\$	17,406	\$	9,041	
Payroll Deductions and Witholdings		36,599		-		-	
Accrued Salaries and Wages		32,593		-		2,075	
Due to Other Funds		_		-		-	
Unearned Revenues		1,599,895		-		-	
Total Liabilities		2,237,744		17,406		11,116	
DEFERRED INFLOWS OF RESOURCES							
Deferred Inflows - Property Taxes		664,035		-		-	
Total Deferred Inflows of Resources		664,035		-		-	
FUND BALANCES (DEFICITS) Restricted for:							
State and Federal Grants		-		-		-	
Health and Welfare		-		-		172,003	
Roads and Bridges		-		692,926		=	
Capital Projects		-		-		-	
Other Purposes		-		-		=	
Unassigned		2,594,302		-		-	
Total Fund Balances		2,594,302		692,926		172,003	
Total Liabilities and Fund Balances	\$	5,496,081	\$	710,332	\$	183,119	

Gra	nts Fund	Tota	l Non-Major Funds	Total Governmental Funds			
\$	729,629	\$	471,119	\$	5,084,634		
	-		-		1,647,243		
	-		-		830,044		
	-		-		(166,009)		
	-		64,089		106,984		
	40,000		-		157,323		
	-		-		34,150		
\$	769,629	\$	535,208	\$	7,694,369		
\$	-	\$	22,361	\$	617,465		
	-		-		36,599		
	-		4,367		39,035		
	101,431		55,892		157,323		
	210,718		-		1,810,613		
	312,149		82,620		2,661,035		
	-		-		664,035		
	-		-		664,035		
	457,480		-		457,480		
	-		17,459		189,462		
	-		-		692,926		
	-		80,230		80,230		
	=		354,899		354,899		
	=		=		2,594,302		
	457,480		452,588		4,369,299		
\$	769,629	\$	535,208	\$	7,694,369		

## JEFF DAVIS COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2021

Amounts reported for governmental activities in the statement of net position are different because:

Total Fund Balances - Governmental Funds		\$ 4,369,299
Capital assets and related accumulated depreciation used in governmental activities are not current financial resources, and therefore not reported in the funds. These are detailed as follows:		
Governmental activities capital assets	\$ 9,394,933	
Less accumulated depreciation	(7,261,491)	2,133,442
Net pension and other post-employment assets or liabilities as well as related deferred inflows and outflows are not reported in the governmental funds, but are reported on the Statement of Net Positon. These amounts are detailed as follows:		
Current net pension asset	366,712	
Deferred outflows related to pensions	213,057	
Deferred inflows related to pensions	(129,355)	450,414
Uncollected property taxes are not available to pay for current operations and are therefore not recorded within the fund balance of the governmental funds. These amounts are however recorded in the statement of net position, net of an allowance for uncollectible amounts.		104 200
Long-term liabilities, such as bonds and notes payable, are not due and payable in the current period, and therefore not reported as liabilities in the governmental funds. These are detailed as follows:		194,388
Compensated absences		(65,796)
Net Position of Governmental Activities		\$ 7,081,747

# JEFF DAVIS COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	010		015		030	
	General Fund		Road & Bridge Fund		Man	ergency agement ces Fund
REVENUES						
Property Taxes	\$	2,060,383	\$	-	\$	-
General Sales and Use Taxes		130,180		-		88,502
Fines, Fees, and Permits		170,782		121,401		-
Rent and Lease Revenue		6,000		-		-
Investment Income		33,498		-		-
Intergovernmental Revenues		75,219		18,210		-
Other Revenue		300,596		5,680		79,915
Total Revenues		2,776,658		145,291		168,417
EXPENDITURES						
Current:						
General Government		1,707,716		-		-
Public Safety		426,495		-		-
Judicial System		120,714		-		-
Transportation		-		72,671		-
Culture and Recreation		130,957		-		-
Health and Human Services		-		-		187,833
Economic Development		-		-		-
Capital Outlay		22,680		-		-
Total Expenditures		2,408,562		72,671		187,833
Excess (Deficiency) of Revenue Over Expenditures		368,096		72,620		(19,416)
OTHER FINANCING SOURCES (USES)						
Transfers In		101,431		-		-
Transfers Out		(5,355)		-		-
Other Uses		(466,372)		-		-
Total Other Financing Sources (Uses)		(370,296)				-
Net Change in Fund Balance		(2,200)		72,620		(19,416)
Fund Balance - Beginning		2,596,502		620,306		191,419
Fund Balance - Ending	\$	2,594,302	\$	692,926	\$	172,003

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		Total	
	Total Non-Major	Governmental	
Grants Fund	Funds	Funds	
\$ -	\$ -	\$ 2,060,383	
-	187,395	406,077	
-	33,224	325,407	
-	-	6,000	
2,711	208	36,417	
396,786	228,153	718,368	
411,992	81	798,264	
811,489	449,061	4,350,916	
136,375	-	1,844,091	
166,486	243,813	836,794	
-	-	120,714	
-	-	72,671	
-	-	130,957	
-	-	187,833	
-	136,037	136,037	
4,873		27,553	
307,734	379,850	3,356,650	
503,755	69,211	994,266	
-	5,355	106,786	
(101,431)	-	(106,786)	
		(466,372)	
(101,431)	5,355	(466,372)	
402,324	74,566	527,894	
55,156	378,022	3,841,405	
\$ 457,480	\$ 452,588	\$ 4,369,299	

## JEFF DAVIS COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - Total Governmental Funds		\$ 527,894
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. In addition, depreciation expense is only reported on the Statement of Activities.		
Expenditures for capitalized assets	\$ 27,553	
Less current year depreciation	 (281,180)	(253,627)
Long-term liabilities, such as bonds and notes payable, are not recorded within the governmental funds due to them not representing current liabilities. When principal repayments are made on these obligations, they represent expenditures in the governmental funds and reduce long-term liabilities in the statement of activities.		
Change in long-term liabilities for compensated absences		(34,734)
Revenues in the statements of activities for property taxes are recognized in the period levied, not collected. Therefore the uncollected property taxes of the current period increase the change in net position.		10,148
Governmental funds report pension and other post-employment benefit contributions as current year expenditures. However, these costs are measured actuarially in the statement of activities. These differences in recognition between the governmental funds and Statement of Activities for these items is as follows:		
Current year other post-employment benefits expense		 52,938

The notes to the financial statements are an integral part of this statement.

Change in Net Position-Governmental Activities

## JEFF DAVIS COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021

		Budgeted Amounts		General Fund		Variance with		
	(	Original		Final		Actual	Fin	al Budget
REVENUES								
Property Taxes	\$	2,093,841	\$	2,649,304	\$	2,060,383	\$	(588,921)
General Sales and Use Taxes		65,000		45,000		130,180		85,180
Fines, Fees, and Permits		133,650		85,400		170,782		85,382
Rent and Lease Revenue		6,000		6,000		6,000		-
Investment Income		15,400		15,400		33,498		18,098
Intergovernmental Revenues		114,284		63,700		75,219		11,519
Other Revenue		66,186		148,471		300,596		152,125
Total Revenues		2,494,361		3,013,275		2,776,658		(236,617)
EXPENDITURES								
Current:								
General Government		1,313,605		1,709,511		1,707,716		1,795
Public Safety		457,019		482,439		426,495		55,944
Judicial System		303,116		132,747		120,714		12,033
Public Facilities		358,947		167,999		130,957		37,042
Capital Outlay		-		22,900		22,680		220
Total Expenditures		2,432,687		2,515,596		2,408,562		107,034
Excess (Deficiency) of Revenue Over Expenditures		61,674		497,679		368,096		(129,583)
OTHER FINANCING SOURCES (USES)								
Transfers In		-		-		101,431		101,431
Transfers Out		-		-		(5,355)		(5,355)
Other Uses		-		-		(466,372)		(466,372)
Total Other Financing Sources (Uses)		-		=		(370,296)		(370,296)
Net Change in Fund Balance		61,674		497,679		(2,200)		(499,879)
Fund Balance - Beginning		2,596,502		2,596,502		2,596,502		
Fund Balance - Ending	\$	2,658,176	\$	3,094,181	\$	2,594,302	\$	(499,879)

### JEFF DAVIS COUNTY, TEXAS STATEMENT OF NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2021

	Fiduciary Funds		
	Custodial Funds		
ASSETS			
Cash and Cash Equivalents	\$	590,521	
Total Assets		590,521	
NET POSITION			
Restricted for Remittance to County	\$	590,521	
Total Net Position	\$	590,521	

## JEFF DAVIS COUNTY, TEXAS STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	Fidu	Fiduciary Funds		
	Custodial Funds			
ADDITIONS				
Collections:				
Collections for Taxes and Fees	\$	4,595,514		
Total contributions		4,670,230		
Total Additions		4,670,230		
DEDUCTIONS				
Remittance to County Treasurer		308,034		
Remittance to Taxing Authorities		4,206,085		
Other Remittances		141,405		
Total Deductions		4,655,524		
Change in Net Position		14,706		
Net Position - Beginning		575,815		
Net Position - Ending	\$	590,521		

NOTES TO THE FINANCIAL STATEMENTS

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#### NOTE-1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Description of government-wide financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

# **Reporting entity**

Jeff Davis County, Texas (the "County") is the primary government and is governed by an elected county judge and four-member Commissioners Court (the "Court"). The accompanying financial statements present the County and its component units, entities for which the County is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. Based on these criteria, no blended or discretely presented component units have been included within the financial statements of Jeff Davis County.

## Basis of presentation – government-wide financial statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the County's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

## Basis of presentation – fund financial statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the County, except those accounted for in other funds.

The Road & Bridge Fund is a special revenue fund that is used to account for resources used by the County in connection with providing transportation infrastructure and services to its citizens. This fund met the criteria to be considered a major fund this year.

The *Emergency Management Services Fund* is a special revenue fund used to account for revenues raised and expenditures made in connection with the County's emergency services operations. This fund met the criteria to be considered a major fund this year.

The *Grants Fund* is a special revenue fund used to account for resources received and spent through the County's participation in selected local, state, and federal grants. This fund met the criteria to be considered a major fund this year.

Additionally, the County reports the following fund types:

Special revenue funds account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted or committed to expenditures for specified purposes.

Fiduciary Funds account for funds collected and held by the County departments on behalf of others that have yet to be remitted to those other individuals or the County Treasurer for County purposes.

During the course of operations the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as *due to* or *due from* other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

In addition, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements these amounts are reported at gross amounts as *transfers in* or *transfers out*. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

# Measurement focus and basis of accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period, except those property taxes which have been levied to fund the subsequent fiscal year. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the County.

Custodial funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

## **Budgetary information**

## Budgetary basis of accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund. Other special revenue funds do not have appropriated budgets since other means control the use of these resources (e.g., grant awards and endowment requirements) and sometimes span a period of more than one fiscal year.

The appropriated budget is prepared by fund and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Commissioners Court. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expected in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

#### Excess of expenditures over appropriations

For the year ended December 31, 2021, no regularly budgeted expenditure line items exceeded appropriations.

## Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

## 1. Cash and cash equivalents

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### 2. Investments

Investments for the County are reported at fair value (generally based on quoted market prices) except for positions in Local Government Investment Pools when applicable. In accordance with state law, these investment pools operate in conformity with all of the requirements of the Securities and Exchange Commission's (SEC) Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended. Accordingly, the pools qualify as 2a7-like pools and are reported at the net asset value per share (which approximates fair value) even though it is calculated using the amortized cost method. The pools are subject to regulatory oversight by the State Treasurer, although they are not required to register with the SEC.

# 3. Inventories and prepaid items

The County generally does not report inventories of supplies for consumable items due to the unused amount of these items being on hand any given time being deemed immaterial. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

## 4. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of more than one year.

As the County constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at their estimated fair value at the date of donation with an offsetting recognition of donation revenue.

Land and construction in progress are not depreciated. The other property, plant, equipment, and infrastructure of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Capital Asset Classes	Lives
Buildings	40
Machinery and Equipment	7-15
Vehicles	6
Improvements	20
Infrastructure	20

## 5. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds generally report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## 6. Net position flow assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

## 7. Fund balance flow assumptions

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 8. Fund balance policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance). The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority. The Commissioners Court is the highest level of decision-making authority for the County that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation. Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. The Commissioners Court has by resolution authorized the County Judge to assign fund balance. The Commissioners Court may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

County policy regarding fund balance is to maintain at all times an overall Unrestricted Fund Balance (Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance) of not less than three months of regular General Fund operating expenditures, measured based on the most recently completed fiscal year. If it is determined that the County is below this minimum established fund balance level, the governing body will be informed of this condition and take necessary budgetary steps to bring the fund balance level into compliance with this policy through budgetary actions.

## Revenues and expenditures/expenses

### 1. Program revenues

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### 2. Property taxes

Property taxes are considered available when collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. The County levies its taxes on October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due upon receipt of the tax bill and are past due and subject to interest if not paid by February 1 of the year following the October 1 levy date. The assessed value of the property tax roll as of January 1, 2020, upon which the October 1, 2020 tax levy to fund the 2020-2021 fiscal year was based, was \$275,082,732. The assessed value of the property tax roll as of January 1, 2021, upon which the October 1, 2021 tax levy to fund the subsequent 2021-2022 fiscal year was based, was \$295,596,680. Tax collections received in relation to the 2021-2022 fiscal year however were recorded as unearned revenue as of December 31, 2021. County Taxes are delinquent if not paid by February 1st of the following calendar year. Delinquent taxes are subject to both penalty and interest charges plus 15% delinquent collection fees for attorney costs.

The tax rate assessed for the year ended December 31, 2021, (levied October 1, 2020) to finance the General Fund and other operations was \$0.75062 per \$100 valuation. The total tax levy for the General Fund for the 2020-2021 fiscal year based on this rate was \$2,064,826.

## 3. Compensated absences

#### Vacation

The County's policy permits employees to accumulate earned, but unused, vacation benefits which are eligible for payment upon separation from County service (subject to the following: maximum of 105 hours part time/120 hours full time of sick leave *provided a minimum of 10 years of employee service to the County*). The liability for such leave is reported as incurred in the government-wide financial statements. A liability for those amounts is recorded in the governmental funds only if the liability has matured as a result of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## Compensatory Leave

The County's policy permits employees to accumulate earned, but unused, compensatory leave which is eligible for payment upon separation from County service. Compensatory time is granted at the rate of one and one half hours of time off for every hour of overtime worked. There is no limitation as to how many hours can be carried forward. The liability for such leave is reported as incurred in the government-wide financial statements. A liability for those amounts is recorded in the governmental funds only if the liability has matured as a result of employee resignations or retirements.

#### 4. Pensions

For purposes of measuring the net pension liability, the economic resources measurement focus and full accrual basis of accounting have been used. This includes deferred inflows and outflows of resources related to pensions, pension expense, and information about assets, liabilities, and additions to/deductions from the net position of the pension plan. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTE-2 CASH AND INVESTMENTS

## Cash deposits with financial institutions

Custodial credit risk-deposits. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. However, as of December 31, 2021, and as of the highest cash balance during the year, the County's bank balance was covered by the Federal Deposit Insurance Corporation (FDIC) and pledged securities. As of December 31, 2021 the total balance per books of the County's cash deposits and certificates of deposit investments was \$7,322,398 and the corresponding total bank balance was \$7,205,879.

#### **Investments**

As of December 31, 2021, the County had the following investments:

Maturity Time in Years										
	I	Less than				More				
Investment Type		1	1-5		6-10		Than 10			Totals
Certificates of Deposit	\$	1,647,243	\$	-	\$	-	\$	-	\$	1,647,243
Total Investments	\$	1,647,243	\$	-	\$	-	\$	-	\$	1,647,243

# NOTE-3 RECEIVABLES

Amounts are aggregated into a single accounts receivable (net of allowance for uncollectibles) line for certain funds and aggregated columns. Below is a detail of receivables for the major and nonmajor funds of the governmental funds of the County, including the applicable allowances for uncollectible accounts:

#### Governmental Funds:

Receivables	General Fund		Emergency Management Services Fund		t Governmental			
Property Taxes Accounts Receivable	\$	830,044 21,659	\$	21,236	\$	64,089	\$	830,044 106,984
Gross receivables Allowance for Uncollectible		851,703 (166,009)		21,236		64,089		937,028 (166,009)
Net receivables	\$	685,694	\$	21,236	\$	64,089	\$	771,019

#### NOTE-4 CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2021 was as follows:

	Balance 1/1/21 Increases		Decreases	Adjustments	Balance 12/31/21	
Capital assets, not being depreciated:						
Construction-in-progress	\$ 19,650	\$ 4,873	\$ -	\$ (19,650)	\$ 4,873	
Total capital assets, not being depreciated	19,650	4,873	_	(19,650)	4,873	
Capital assets, being depreciated:						
Buildings and improvements	5,190,375	-	-	-	5,190,375	
Infrastructure	804,618	-	-	19,650	824,268	
Machinery and equipment	3,352,737	22,680	-	-	3,375,417	
Total capital assets, being depreciated	9,347,730	22,680	-	19,650	9,390,060	
Less accumulated depreciation for:						
Buildings and improvements	(3,986,671)	(35,011)	-	-	(4,021,682)	
Machinery and equipment	(327,347)	(34,518)	-	-	(361,865)	
Infrastructure	(2,666,293)	(211,651)	-	-	(2,877,944)	
Total accumulated depreciation	(6,980,311)	(281,180)	-	-	(7,261,491)	
Total capital assets being depreciated, net	2,367,419	(258,500)	-	19,650	2,128,569	
Governmental activities capital assets, net	\$ 2,387,069	\$ (253,627)	\$ -	\$ -	\$ 2,133,442	

Depreciation expense was charged to the functions/programs of the governmental activities of the primary government as follows:

General Government	\$ 155,753
Public Safety	70,677
Judicial System	10,196
Highways and Streets	6,138
Public Facilities	11,061
Public Works	15,865
Health and Welfare	11,490
Total Depreciation Expense - Governmental Activities	\$ 281,180

#### NOTE-5 PENSION OBLIGATIONS

Texas County & District Retirement System (TCDRS)

## Plan Description

- a. Jeff Davis County, Texas participates in the Texas County & District Retirement System (TCDRS), which is a statewide, agent multiple-employer, public employee retirement system.
- b. A brief description of benefit terms:
  - 1) All full- and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.
  - 2) The plan provides retirement, disability and survivor benefits.
  - 3) TCDRS is a savings-based plan. For the county's plan, 7% of each employee's pay is deposited into his or her TCDRS account. By law, employee accounts earn 7% interest on beginning of year balances annually. At retirement, the account is matched at an employer set percentage (current match is 150%) and is then converted to an annuity.
  - 4) There are no automatic COLAs. Each year, the county may elect an ad hoc COLA for its retirees (if any). There are two COLA types, each limited by actual inflation.
  - 5) Benefit terms are established under the TCDRS Act. They may be amended as of January 1 each year, but must remain in conformity with the Act.
- c. Membership information is shown in the chart below.
- d. The County's contribution rate is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The Jeff Davis County, Texas contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. The employee contribution rates are set by the county and are currently 7%. Contributions to the pension plan from the county for 2020 (the most recent measurement year) are shown in the Schedule of Employer Contributions.
- e. The most recent comprehensive annual financial report for TCDRS can be found at the following link, www.tcdrs.org.

#### Membership Information:

Members	12			2/31/2020
Number of inactive employees entitled to but not yet receiving benefits:		33		36
Number of active employees		30		34
Average monthly salary:*	\$	2,790	\$	2,289
Average age:*		52.99		55.77
Average length of service in years:*		7.60		5.98
Inactive Employees (or their Beneficiaries) Receiving Benefits				
Number of benefit recipients:		23		23
Average monthly benefit:	\$	615	\$	686

<sup>\*</sup>Averages reported for active employees.

The following are the key assumptions and methods used in this GASB analysis.

Valuation Timing Actuarially determined contribution rates are calculated on a calendar year basis

as of December 31, two years prior to the end of the fiscal year in which the

contributions are reported.

Actuarial Cost Method Entry Age Normal (1)

Amortization Method

Recognition of economic/demographic

gains or losses

Straight-Line amortization over Expected Working Life

Recognition of assumptions changes or

inputs

Straight-Line amortization over Expected Working Life

Asset Valuation Method

Smoothing period 5 years

Recognition method Non-asymptotic

Corridor None
Inflation 2.50%
Salary Increases 4.60%

Investment Rate of Return 7.60% (Gross of administrative expenses)

Cost-of-Living Adjustments Cost-of-Living Adjustments for Jeff Davis County are not considered to be

substantively automatic under GASB 68. Therefore, no assumption for future

cost-of-living adjustments is included in the GASB calculations. No

assumption for future cost-of-living adjustments is included in the funding

valuation.

Retirement Age Jeff Davis County Specific Table
Turnover Jeff Davis County Specific Table
Mortality RP-2014 Mortality Table

(1) Individual entry age normal cost method, as required by GASB 68, used for GASB calculations. Note that a slightly different version of the entry age normal cost method is used for the funding actuarial valuation.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2021 information for a 10-year time horizon.

Note that the valuation assumption for the long-term expected return is re-assessed in detail at a minimum of every four years, and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater LLC in this assessment.

			Geometric
		Target	Real Rate
Asset Class	Benchmark	Allocation	of Return
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.25%
Global Equities	M SCI World (net) Index	2.50%	4.55%
Int'l Equities-Developed Mkts	M SCI World Ex USA (net)	5.00%	4.25%
Int'l Equities-Emerging Mkts	M SCI Emerging Markets (net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	-0.85%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	2.11%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	6.70%
Distressed Debt	Cambridge Assoc. Distressed Securities Index (3)	4.00%	5.70%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT	2.00%	3.45%
	(net) Index		
Master Limited Partnerships	Alerian MLP Index	2.00%	5.10%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (4)	6.00%	4.90%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (5)	25.00%	7.25%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	1.85%
Cash Equivalents	90-Day U. S. Treasury	2.00%	-0.70%
		100%	
	•		

- (1) Target asset allocation adopted at the March 2021 TCDRS Board meeting.
- (2) Geometric real rates of return equal the expected return for the asset class minus the assumed inflation rate of 2.0%, per Cliffwater's 2021 capital market assumptions.
- (3) Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.
- (4) Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.
- (5) Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 7.60%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the County, calculated using the discount rate of 7.60%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.60%) or 1-percentage-point higher (8.60%) than the current rate:

	Discount Rate (6.60%)	Discount Rate 7.60%	Discount Rate (8.60%)
Total Pension Liability	\$ 3,866,601	\$ 3,510,547	\$ 3,203,993
Fiduciary Net Position	3,877,258	3,877,258	3,877,258
Net Pension Liability/(Asset)	\$ (10,657)	\$ (366,712)	\$ (673,265)

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. That report may be obtained online at www.tcdrs.org.

A detail of the changes in the Net Pension Liability/(Asset) of the County is as follows:

	Total Pension			Fiduciary	Net Pension		
	Liability		No	et Position	Liability/(Asset)		
Balances as of December 31, 2019	\$	3,135,287	\$	3,539,405	\$	(404,118)	
Changes for the year:							
Service cost		125,862		-		125,862	
Interest on total pension liability		256,427		-		256,427	
Effect of plan changes		-		-		-	
Effect of economic/demographic gains/losses		29,597		-		29,597	
Effect of assumptions changes or inputs		157,924		-		157,924	
Refund of contributions		(22,498)		(22,498)		-	
Benefit payments		(172,053)		(172,053)		-	
Administrative expenses		-		(2,837)		2,837	
Member contributions		-		77,998		(77,998)	
Net investment income		-		365,594		(365,594)	
Employer contributions		-		77,998		(77,998)	
Other		-		13,650		(13,650)	
Balances as of December 31, 2020	\$	3,510,547	\$	3,877,258	\$	(366,712)	

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2021, the County recognized pension expense of \$52,938.

At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	rred Outflows of Resources	Def	erred Inflows of Resources
Differences between expected and actual experience	\$ 32,010	\$	-
Changes of assumptions	105,283		-
Net Difference between projected and actual investment earnings	-		129,355
Contributions made subsequent to the measurement date	75,764		-
Total	\$ 213,057	\$	129,355

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense in the pension plan year as follows:

Measurement Year	Pension Expense
Ended December 31,	Amount
2021	\$ 33,630
2022	58,254
2023	(67,946)
2024	(16,000)
2025	-
Thereafter	-

#### NOTE-6 ACCRUED LIABILITIES

Accrued liabilities reported by governmental funds at December 31, 2021, were as follows:

#### Governmental Funds:

					Emergency		N	onmajor		Total
	General		General Roa		Management		lanagement Governmenta		Gov	ernmental
	Fund Bri		Bridge	Services Fund		Funds			Funds	
Accounts Payable	\$	568,657	\$	17,406	\$	9,041	\$	22,361	\$	617,465
Payroll Deductions & Witholdings		36,599		-		-		-		36,599
Accrued Liabilities		32,593		-		2,075		4,367		39,035
Total	\$	637,849	\$	17,406	\$	11,116	\$	26,728	\$	693,099
								-		

#### NOTE-7 RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. To reduce its risk exposure in these areas the County is a member of the Texas Association of Counties Risk Pool (the "Risk Pool") for liability, property, and workers' compensation. The Risk Pool is a public entity risk pool and was created based on the general objectives of formulation, developing and administering a program of self-insurance for the membership and obtaining lower costs for coverage. The Risk Pool has the power to establish fees, contributions and methods for establishing rates. Under contract with the Risk Pool, the Association provides for such services as claims administration and management, underwriting, loss control services and training, and financial reporting as its members.

The Pool is governed by a Board of Directors made up of employees or officials of counties, which are members of the Pool. Member counties make contributions to the Pool, and the Pool provides insurance coverage and applicable reinsurance or stop loss coverage. The insurance policies carry various deductibles and aggregate maximum loss totals. The by-laws of the Pool are detailed in a separate document, which can be obtained from the Texas Association of Counties, 1210 San Antonio Street, Austin TX 78701.

## Health Insurance

During the year ended December 31, 2021, employees of Jeff Davis County, Texas were covered by a health insurance plan (the Plan) through the Texas Association of Counties. The County paid premiums of \$1,003.90 per month per employee for health insurance. In addition, the County paid \$22.94 for dental and \$0.56 for life insurance premiums per month per employee. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement. The total cost to the County for employee health insurance during the year ended December 31, 2021 was \$310,634.09.

## NOTE-8 LONG-TERM LIABILITIES

The long-term liabilities of the County is comprised of compensated absences.

## Changes in long-term liabilities

Changes in the County's long-term liabilities for the year ended December 31, 2021 are as follows:

	 alance /1/21	Ac	lditions	Del	letions	_	alance 2/31/21	Oue in ne Year
Other Long-Term Debt								
Compensated Absences	\$ 31,062	\$	34,734	\$	-	\$	65,796	\$ 32,898
Total Other Long-Term Debt	31,062		34,734		-		65,796	32,898
Gov. Activities Long-term Liabilities	\$ 31,062	\$	34,734	\$	-	\$	65,796	\$ 32,898

Accumulated unpaid annual leave is not accrued in governmental funds using the modified accrual basis of accounting, but is reflected in the government-wide Statement of Net Position. As of December 31, 2021, accrued employee benefits recorded as a long-term liability were for annual vacation pay, holiday pay, and compensated pay and amounted to \$65,796.

#### NOTE-9 INTERFUND BALANCES AND TRANSFERS

The composition of interfund balances as of December 31, 2021 was as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	<i></i>	Amount
General Fund	Special Revenue Funds	\$	117,323
Grants and Restricted Funds	Special Revenue Funds		40,000
Total		\$	157,323

Interfund balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. These amounts also include balances of working capital loans made to several nonmajor governmental funds which the General Fund expects to collect in the subsequent year.

Interfund transfers for the year were as follows:

	 Transf	er in to	) <b>:</b>	
	 Governme	ntal Fu	ınds	
	General	Boo	ly Armor	
	 Fund	(	Grant	Total
Transfer out from:				_
General Fund	\$ -	\$	5,355	\$ 5,355
Grants and Restricted Funds	101,431		-	101,431
Total	\$ 101,431	\$	5,355	\$ 106,786

## **NOTE-10 CONTINGENCIES**

The County participates in various federal grant programs, the principal of which are subject to program compliance audits pursuant to the Single Audit Act as amended. Accordingly, the County's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County anticipates such amounts, if any, will be immaterial.

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REQUIRED SUPPLEMENTARY INFORMATION

# JEFF DAVIS COUNTY, TEXAS SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS – TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM FOR THE YEAR ENDED DECEMBER 31, 2021

	N	Measurement Date
	2020	2019 2018
Total Pension Liability		
Service Cost	\$ 125,862	\$ 112,523 \$ 114,753
Interest on Total Pension Liability	256,427	239,091 230,526
Effect of Plan Changes	-	
Effect of Assumption Changes or Inputs	157,924	
Effect of Economic/Demographic (Gains)/Losses	29,597	36,837 (58,992)
Benefit Payments/Refunds of Contributions	(194,550)	(181,243) (175,497)
Net Change in Total Pension Liability	375,260	207,208 110,790
Total Pension Liability, Beginning	3,135,287	2,928,079 2,817,289
Total Pension Liability, Ending (a)	3,510,547	3,135,287 2,928,079
Fiduciary Net Position		
Employer Contributions	77,998	62,702 65,427
Member Contributions	77,998	62,702 65,427
Investment Income Net of Investment Expenses	365,594	507,759 (60,545)
Benefit Payments/Refunds of Contributions	(194,551)	
Administrative Expenses	(2,837)	(2,483)
Other	13,652	(1,419) (15,450)
Net Change in Fiduciary Net Position	337,854	
Fiduciary Net Position, Beginning	3,539,405	3,091,602 3,214,723
Fiduciary Net Position, Ending (b)	\$ 3,877,259	\$ 3,539,406 \$ 3,091,602
Net Pension Liability/(Asset), Ending = (a) - (b)	\$ (366,712)	\$ (404,119) \$ (163,523)
Fiduciary Net Position as a % of Total Pension Liab.	110.45%	6 112.89% 105.58%
Pension Covered Payroll	\$ 1,114,252	\$ 895,737 \$ 934,669
Net Pension Liability as a % of Covered Payroll	-32.91%	6 -45.12% -17.50%

N	1eac	1112	mer	ıt I	Date

			11100000101				
	2017		2016		2015		2014
\$	129,224	\$	122,114	\$	98,228	\$	107,660
	214,910		195,573		184,174		172,930
	-		=		(11,703)		-
	22,033		-		30,127		-
	6,427		7,013		(20,397)		(53,071)
	(155,551)		(155,111)		(130,135)		(57,515)
	217,043		169,589		150,294		170,004
	2,600,246		2,430,657		2,280,364		2,110,360
	2,817,289		2,600,246		2,430,658		2,280,364
	65,237		71,078		64,197		63,041
	65,387		71,078		64,197		63,041
	412,612		195,523		16,981		187,669
	(155,551)		(155,111)		(130,135)		(57,515)
	(2,138)		(2,126)		(1,901)		(1,953)
	(354)		5,651		(7,725)		(48,104)
	385,193		186,093		5,614		206,179
	2,829,530		2,643,437		2,637,822		2,431,644
\$	3,214,723	\$	2,829,530	\$	2,643,436	\$	2,637,823
\$	(397,434)	\$	(229,284)	\$	(212,778)	\$	(357,459)
	114.11%		108.82%		108.75%		115.68%
\$	931,961	\$	1,015,401	\$	917,097	\$	900,581
•	,	•	,, - <del>-</del>	•	,,	•	
	-42.64%		-22.58%		-23.20%		-39.69%

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# JEFF DAVIS COUNTY, TEXAS SCHEDULE OF EMPLOYER CONTRIBUTIONS – TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM FOR THE YEAR ENDED DECEMBER 31, 2021

Fiscal	Actuarially	Actual	Contribution	Pensionable	Actual Contribution
Year Ending	Determined	Employer	Deficiency	Covered	as a % of Covered
December 31,	Contribution	Contribution	(Excess)	Payroll	Payroll
2012	45,573	56,764	(11,191)	810,910	7.0%
2013	45,594	56,891	(11,297)	812,728	7.0%
2014	49,262	63,041	(13,779)	900,581	7.0%
2015	46,038	64,197	(18,159)	917,097	7.0%
2016	46,302	71,078	(24,776)	1,015,401	7.0%
2017	42,125	65,237	(23,112)	931,961	7.0%
2018	41,499	65,427	(23,928)	934,669	7.0%
2019	38,427	62,702	(24,275)	895,737	7.0%
2020	75,328	75,328	-	1,076,110	7.0%
2021	75,764	75,764	-	1,079,146	7.0%

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# JEFF DAVIS COUNTY, TEXAS NONMAJOR GOVERNMENTAL FUND DESCRIPTIONS DECEMBER 31, 2021

#### **Nonmajor Governmental Funds**

## **Special Revenue Funds**

Special revenue funds are used to account for specific revenue sources that are restricted, committed, or assigned to expenditures for particular purposes.

Operation Stonegarden Fund – Accounts for grant and expenses related to enhancing border protection.

Library and Union Building Fund – Accounts for the maintenance and renovations of the library building.

County Attorney Hot Check Fund – Accounts for County Attorney fees and charges for hot check collections.

Law Library Fund – Accounts for the fees collected for operating and maintaining the law library.

Body Armor Grant Fund – Accounts for grant and expenses related to purchasing body armor.

Records Management Fund – Accounts for the revenue and expenditures of providing records services by the District/County Clerk and records management purposes.

Courthouse Security Fund – Accounts for the operating activities related to security purposes for the County courthouse.

Other Restricted Funds – Accounts for revenue and expenses related to funds that have been restricted for specific use.

TCDP Grant Fund – Accounts for Cares Act grant and expenses related to community development upgrading living conditions of low and moderate income persons.

Ambulance Donations Fund – Accounts for donations and expenses related to purchasing an ambulance.

JF Historic Fund – Accounts for the revenue and expenditures of the historic preservation fund.

Hotel/Motel Tax Fund – Accounts for the special revenues received through hotel/motel taxes for purposes of spending on economic development.

# JEFF DAVIS COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUND DECEMBER 31, 2021

Second			021		026		027		035	(	038		045
ASSETS         Cash and Temporary Investments Accounts Receivable         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           LIABILITIES         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           LIABILITIES         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           LIABILITIES         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           Accounts Payable         \$ -         \$ -         \$ -         \$ -         \$ -         \$ -           Accounts Payable         \$ -         \$ -         \$ -         \$ -         \$ -         \$ -         \$ -         \$ -           Accounts Payable         \$ -						SPE	CIAL RE	VENU	JE FUNDS	S			
Operation Stonegarden         Building Fund         Hot Check Fund         Law Library         Armor Grant         Management Fund           ASSETS         Cash and Temporary Investments Accounts Receivable         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           Total Assets         \$ 45,926         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           LIABILITIES           Accounts Payable         \$ - <td< td=""><td></td><td></td><td></td><td>Lib</td><td>rary and</td><td>C</td><td>ounty</td><td></td><td></td><td></td><td></td><td></td><td></td></td<>				Lib	rary and	C	ounty						
ASSETS         Cash and Temporary Investments Accounts Receivable         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           Total Assets         \$ 45,926         -				1	Union	Αt	torney			В	ody	F	Records
ASSETS           Cash and Temporary Investments         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           Accounts Receivable         45,926         -         -         -         -         -         -         -           Total Assets         \$ 45,926         \$ 80,230         \$ 1,306         \$ 12,388         \$ -         \$ 142,081           LIABILITIES           Accounts Payable         \$ -		Or	eration	В	uilding	Но	t Check			A	rmor	Ma	nagement
Cash and Temporary Investments         \$ -         \$ 80,230         \$ 1,306         \$ 12,388         -         \$ 142,081           Accounts Receivable         45,926         - </td <td></td> <td>Stor</td> <td>negarden</td> <td></td> <td>Fund</td> <td>]</td> <td>Fund</td> <td>Lav</td> <td>v Library</td> <td>(</td> <td>ìrant</td> <td></td> <td>Fund</td>		Stor	negarden		Fund	]	Fund	Lav	v Library	(	ìrant		Fund
Accounts Receivable         45,926         - <td>ASSETS</td> <td></td>	ASSETS												
Total Assets         \$ 45,926         \$ 80,230         \$ 1,306         \$ 12,388         -         \$ 142,081           LIABILITIES           Accounts Payable         \$ -	Cash and Temporary Investments	\$	-	\$	80,230	\$	1,306	\$	12,388	\$	-	\$	142,081
LIABILITIES         Accounts Payable       \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	Accounts Receivable		45,926		-		-		-		-		-
Accounts Payable       \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	Total Assets	\$	45,926	\$	80,230	\$	1,306	\$	12,388	\$	-	\$	142,081
Accrued Salaries and Wages       3,274       -       <	LIABILITIES												_
Due to Other Funds       42,652       -       -       -       -       -         Total Liabilities       45,926       -       -       -       -       -         FUND BALANCES         Restricted for:         Health and Welfare       - </td <td>Accounts Payable</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td>	Accounts Payable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Total Liabilities       45,926       -       -       -       -         FUND BALANCES         Restricted for:         Health and Welfare       -	Accrued Salaries and Wages		3,274		-		-		-		-		-
FUND BALANCES         Restricted for:         Health and Welfare       -	Due to Other Funds		42,652		-		-		-		-		-
Restricted for:         Health and Welfare       - <t< td=""><td>Total Liabilities</td><td></td><td>45,926</td><td></td><td>-</td><td></td><td>=</td><td></td><td>-</td><td></td><td>=</td><td></td><td>-</td></t<>	Total Liabilities		45,926		-		=		-		=		-
Health and Welfare       -	FUND BALANCES												
Capital Projects       -       80,230       -       -       -       -         Other Purposes       -       -       1,306       12,388       -       142,081         Total Fund Balances       -       80,230       1,306       12,388       -       142,081	Restricted for:												
Other Purposes         -         -         1,306         12,388         -         142,081           Total Fund Balances         -         80,230         1,306         12,388         -         142,081	Health and Welfare		-		-		-		-		-		-
Total Fund Balances - 80,230 1,306 12,388 - 142,081	Capital Projects		-		80,230		-		-		-		-
	Other Purposes		_		-		1,306		12,388		-		142,081
Total Liabilities and Fund Balances \$ 45,926 \$ 80,230 \$ 1,306 \$ 12,388 \$ - \$ 142,081	Total Fund Balances		-		80,230		1,306		12,388		-		142,081
	Total Liabilities and Fund Balances	\$	45,926	\$	80,230	\$	1,306	\$	12,388	\$	-	\$	142,081

	046		070	(	972		083		088		089		
			S	PECL	AL REV	ENU	E FUNDS	3					
		(	Other				bulance				Hotel-		
	ırthouse	Re	stricted	T	CDP		nations		Historic	M	otel Tax	To	tal Non-
Secu	rity Fund	I	Funds		rant		Fund		Fund		Fund	Ma	jor Funds
\$	40,273	\$	37,929	\$	-	\$	17,459	\$	69,581	\$	69,872	\$	471,119
	-		-		-		-		-		18,163		64,089
\$	40,273	\$	37,929	\$	-	\$	17,459	\$	69,581	\$	88,035	\$	535,208
\$	-	\$	-	\$	_	\$	_	\$	=	\$	22,361	\$	22,361
	-		-		_		_		_		1,093		4,367
	-		-		-		-		-		13,240		55,892
	-		-		-		-		-		36,694		82,620
	-		-		-		17,459		=		-		17,459
	-		-		-		-		-		-		80,230
	40,273		37,929		-		-		69,581		51,341		354,899
	40,273		37,929		-		17,459		69,581		51,341		452,588
\$	40,273	\$	37,929	\$	-	\$	17,459	\$	69,581	\$	88,035	\$	535,208

# JEFF DAVIS COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	021	026	027 SPECIAL REV	035	038	045	
	Operation Stonegarden	Library and Union Building Fund	County Attorney Hot Check Fund	Law Library		Records Management Fund	
REVENUES							
General Sales and Use Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Fines, Fees, and Permits	-	-	-	1,015	-	21,977	
Investment Income	-	-	-	-	-	-	
Intergovernmental Revenues	107,617	-	-	-	-	-	
Other Revenue	-	81	-	-	-	-	
Total Revenues	107,617	81	=	1,015	-	21,977	
EXPENDITURES				,	,		
Current:							
Public Safety	107,617	-	-	-	-	-	
Health and Welfare					_		
Total Expenditures	107,617				-		
Excess (Deficiency) of Revenue Over							
Expenditures		81		1,015		21,977	
OTHER FINANCING SOURCES							
(USES)							
Transfers In					5,355		
Total Other Financing Sources (Uses)				-	5,355		
Net Change in Fund Balance	-	81	-	1,015	5,355	21,977	
Fund Balance-Beginning		80,149	1,306	11,373	(5,355)	120,104	
Prior Period Adjustment	-	_	-	-	-		
Fund Balance-Ending	\$ -	\$ 80,230	\$ 1,306	\$ 12,388	\$ -	\$ 142,081	

	046	070	072	083	088	089	
			SPECIAL REV	ENUE FUND	S		
S	urthouse ecurity Fund	Other Restricted Funds	TCDP Grant	Ambulance Donations Fund	JF Historic Fund	Hotel-Motel Tax Fund	Total Non- Major Funds
\$	-	\$ -	\$ -	\$ -	\$ -	\$ 187,395	\$ 187,395
	8,249	1,983	-	-	-	-	33,224
	-	-	-	-	208	-	208
	_	-	120,536	-	-	-	228,153
	-	-	-	-	-	-	81
	8,249	1,983	120,536	-	208	187,395	449,061
	-	518	135,661	-	-	17	243,813
	-	-	-	-	-	136,037	136,037
	-	518	135,661		_	136,054	379,850
	8,249	1,465	(15,125)		208	51,341	69,211
	-			<u>-</u>		<u>-</u>	5,355
	-						5,355
	8,249	1,465	(15,125)	-	208	51,341	74,566
	32,024	36,464	15,125	17,459	69,373		378,022
	-	-	-	-	-	-	-
\$	40,273	\$ 37,929	\$ -	\$ 17,459	\$ 69,581	\$ 51,341	\$ 452,588

# JEFF DAVIS COUNTY, TEXAS COMBINING STATEMENT OF NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2021

	-	050		082		091
			Custo	dial Funds		
	Distric	ct & County	Reim	Fire bursement	Distric	et & County
		Bond Funds		Fund		erk Fund
ASSETS						
Cash and Temporary Investments	\$	24,064	\$	64,422	\$	41,267
Total Assets	\$	24,064	\$	64,422	\$	41,267
NET POSITION (DEFICITS)						
Restricted for Remittance to County	\$	24,064	\$	64,422	\$	41,267
Total Net Position	\$	24,064	\$	64,422	\$	41,267

OB1		OB2		OB3			
		Custo	odial Funds				
Tax Assessor/ Collector - Tax Account		Tax Assessor/ Collector - Registration/ Title		Tax Assessor/ Collector - Voter Registration		Total Custodial Funds	
\$	374,445	\$	85,866	\$	457	\$	590,521
\$	374,445	\$	85,866	\$	457	\$	590,521
\$	374,445	\$	85,866	\$	457	\$	590,521
\$	374,445	\$	85,866	\$	457	\$	590,521

# JEFF DAVIS COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

		050		082		091
	Custodial Funds					
	District & County Clerk Bond Funds		Fire Reimbursement Fund		District & County Clerk Fund	
ADDITIONS						
Collections for District/County Clerk Services	\$	-	\$	_	\$	74,716
Collections for Taxes and Fees		-		_		-
Total Additions		-		-		74,716
DEDUCTIONS						
Remittance to County Treasurer		-		-		-
Remittance to Taxing Authorities		-		-		-
Other Remittances		-		-		141,405
Total Deductions		-		-		141,405
Change in Net Position				-	_	(66,689)
Net Position - Beginning		24,064		64,422		107,956
Net Position - Ending	\$	24,064	\$	64,422	\$	41,267

OB1		OB2		OB3			
		Custo	dial Funds				
Tax Assessor/ Collector - Tax Account		Tax Assessor/ Collector - Registration/ Title		Tax Assessor/ Collector - Voter Registration		Total Custodial Funds	
\$	- 4,271,534	\$	323,338	\$	- 642	\$	74,716 4,595,514
	4,271,534		323,338		642		4,670,230
	-		307,392		642		308,034
	4,206,085		-		-		4,206,085
	-		-		-		141,405
	4,206,085		307,392		642		4,655,524
	65,449		15,946				14,706
	308,996		69,920		457		575,815
\$	374,445	\$	85,866	\$	457	\$	590,521

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OTHER SUPPLEMENTARY INFORMATION SECTION

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable County Judge, Members of the Commissioners Court and Citizens of Jeff Davis County, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jeff Davis County, Texas (hereafter the "County"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated October 27, 2023.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we identified a deficiency in internal control that we consider to be a material weakness and which has been reported as Audit Finding 2021-001 in the Schedule of Findings and Questioned Costs.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did not disclose instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Singleton, Clark & Company, PC

Singleton, Clark & Company, PC

Alpine, Texas

October 27, 2023

# JEFF DAVIS COUNTY, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2021

## SECTION I – SUMMARY OF AUDITOR'S RESULTS

FINANCIAL STATEMENTS				
Type of auditor's report issued:		Unmodified		
Internal control over financial reporting:				
• Material weakness(es) identified?		Yes		No
<ul> <li>Significant deficiencies identified that are not considered to be material weaknesses?</li> </ul>		Yes	$\boxtimes$	None reported
Noncompliance material to financial statements noted?		Yes		No
FEDERAL AWARDS				
Under the guidelines of the federal Uniform Guidance, a December 31, 2021 due to expenditures of federal awards	-		_	for the year ended

## SECTION II – FINANCIAL STATEMENT FINDINGS

<u>Findings Related to Financial Statements Which are Required to be Reported in Accordance with Government Auditing Standards:</u>

2021-001 Accounting and Financial Reporting, Including Bank Reconciliations (Material Weakeness)

## Criteria:

Counties carry out regular accounting activities on a daily basis to enable them to issue external financial statements after a year-end as required by state law. The financial statements provide information to the public and to state and federal agencies regarding a County's finances and its financial condition. In addition, Counties also rely on internal financial reports to properly monitor ongoing financial and budgetary matters. These internal financial reports are also dependent on the daily accounting functions of the County.

## Condition:

As a result of the audit, a significant number of audit adjusting entries were required to be applied to the accounting records of the County in order to prepare them for external financial reporting that adheres to generally accepted accounting principles. In addition, some of the adjustments applied were to make corrections to bank reconciliations which were out of balance and required extensive analysis during the audit to resolve.

# Cause:

The primary cause of this condition was due to problems encountered with the conversion to new financial accounting software in fiscal year 2021. In addition, this condition was contributed to from a lack of review of the books of the County on a regular basis, for example monthly, to check back over the previous month for a verification of the accuracy of all posted transactions, any transactions that may have been missed, and preparation of all bank reconciliations.

# JEFF DAVIS COUNTY, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021

## **SECTION II – FINANCIAL STATEMENT FINDINGS (continued)**

Findings Related to Financial Statements Which are Required to be Reported in Accordance with Government Auditing Standards: (continued)

2021-001 Accounting and Financial Reporting, Including Bank Reconciliations (continued)

#### Effect:

Due to the extent of the audit entries, some internal financial reports generated from the accounting system may not have been accurate during the year. In addition, the extent of the entries applied encroaches on the auditor firm's ability to remain independent with respect to the County.

#### Recommendation:

We recommend that the County Treasurer implement an informal monthly close process to be conducted each month that would perform the following procedures:

- Reconciliation of all bank accounts, including the large operating account of pooled funds
- Verification of the balancing of all Due To/From accounts and Transfers In/Out accounts
- Review of all payroll withholding accounts for expected balances with identified purposes
- Review of all revenue accounts for accurate postings
- Review of all expenditure accounts for accurate postings

In addition, at year-end during preparation of the books of the County for the annual financial audit and subsequent presentation as external financial statements, the County Treasurer should conduct analysis of the following and prepare the needed resulting accounting entries:

- Review for needed Accounts Payable entries to reflect all expenditures incurred as of year-end, but still pending payment
- Review for a needed Accrued Payroll entry, to reflect all salaries and wages earned by employees as of year-end, but still pending processing on a pay run
- Review of needed Accounts Receivable entries, to reflect all revenue earned by the County, but still pending payment

Finally, to help address these issues, the Treasurer's Office may want to consider obtaining assistance from an outside accountant on a regular basis that could assist with the informal monthly closing of the books.

Prior Year Audit Findings for the year Ended December 31, 2020 and Current Status as Required to be Reported Under *Government Auditing Standards* 

2020-001 Accounting and Financial Reporting, Including Bank Reconciliations

# Criteria:

Counties carry out regular accounting activities on a daily basis to enable them to issue external financial statements after a year-end as required by state law. The financial statements provide information to the public and to state and federal agencies regarding a County's finances and its financial condition. In addition, Counties also rely on internal financial reports to properly monitor ongoing financial and budgetary matters. These internal financial reports are also dependent on the daily accounting functions of the County.

# JEFF DAVIS COUNTY, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021

## Condition:

As a result of the audit, a significant number of audit adjusting entries were required to be applied to the accounting records of the County in order to prepare them for external financial reporting that adheres to generally accepted accounting principles. In addition, some of the adjustments applied were to make corrections to bank reconciliations which were out of balance and required extensive analysis during the audit to resolve.

#### Cause:

The cause of this condition is from a lack of regular review of the books of the county on a regular basis, for example monthly, to check back over the previous month for a verification of the accuracy of all posted transactions, any transactions that may have been missed, and preparation of all bank reconciliations.

## Effect:

Due to the extent of the audit entries, some internal financial reports generated from the accounting system may not have been accurate during the year. In addition, the extent of the entries applied encroaches on the auditor firm's ability to remain independent with respect to the County.

# Recommendation:

We recommend that the County Treasurer implement an informal monthly close process to be conducted each month that would perform the following procedures:

- Reconciliation of all bank accounts, including the large operating account of pooled funds
- Verification of the balancing of all Due To/From accounts and Transfers In/Out accounts
- Review of all payroll withholding accounts for expected balances with identified purposes
- Review of all revenue accounts for accurate postings
- Review of all expenditure accounts for accurate postings

In addition, at year-end during preparation of the books of the County for the annual financial audit and subsequent presentation as external financial statements, the County Treasurer should conduct analysis of the following and prepare the needed resulting accounting entries:

- Review for needed Accounts Payable entries to reflect all expenditures incurred as of year-end, but still pending payment
- Review for a needed Accrued Payroll entry, to reflect all salaries and wages earned by employees as of year-end, but still pending processing on a pay run
- Review of needed Accounts Receivable entries, to reflect all revenue earned by the County, but still pending payment

#### **Current Status:**

This matter has again been reported in the current year.

# JEFF DAVIS COUNTY, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021

# SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

<u>Findings Related to Federal Awards Which are Required to be Reported in Accordance with federal Uniform Guidance:</u>

Not applicable.



# CORRECTIVE ACTION PLAN FOR THE YEAR ENDED DECEMBER 31, 2021

Current Year Audit Findings:

2021-001 Accounting and Financial Reporting, Including Bank Reconciliations

Corrective Action Planned:

I feel that now that I know not to use the cash accounts from Net Data, things will be more balanced.

I will try with the time I have to at least quarterly check all accounts and make sure they are in balance.

Anticipated Completion Date: Ongoing

Contact Person: Dawn Kitts, Treasurer